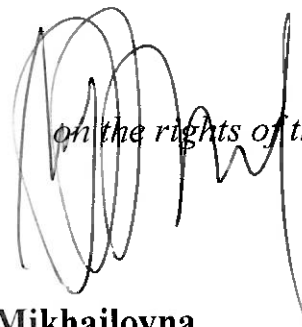


Federal State Budgetary Educational Institution of Higher Education  
"Russian Presidential Academy of National Economy  
and Public Administration"



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**Fokina Margarita Mikhailovna**

**PROSECUTOR'S SUPERVISION OF THE IMPLEMENTATION OF  
LAWS  
IN THE FIELD OF PROTECTION OF THE POPULATION AND  
TERRITORIES  
FROM EMERGENCY SITUATIONS**

Specialty 5.1.2 - "Public-legal (state-legal) sciences"

**Annotation**

dissertation

for the degree of Candidate of Legal Sciences

**Scientific Supervisor:**

Doctor of Law,

Professor

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Moscow, 2025

**Relevance of the research topic.** A fairly large number of emergencies that disrupt the regular life of society and the normal functioning of the state (more than 300 per year),<sup>1</sup> including natural disasters, man-made accidents, fires and others, predetermined that the problem of protecting the population and territories in modern conditions is one of the central directions of national policy development. Legal regulation of safety in the event of emergencies is an important state task, primarily aimed at creating conditions for the protection of people.

The Head of State identified key policy vectors in terms of national security and ensuring the protection of people and localities from various types of accidents and situations, as well as measures aimed at maintaining stability in Russia.

At the same time, tragic events, such as fires in Kemerovo in 2018 and Perm in 2019, explosions in a residential building in Mines and a chemical plant in Dzerzhinsk in 2019, a fuel spill near Norilsk in 2020, forest fires in Yakutia in 2021, natural fires in the Amur region in 2022. For example, the collapse of a multi-store residential building in Balashikha in 2023, the break of a dam in Orsk in 2024, which resulted in flooding of several thousand houses, indicate significant omissions in the system of state control by the authorities. This is also confirmed by the results of the prosecutor's supervision. Prosecutors, carrying out verification activities, identify mass violations of laws in this area, accumulate experience in the field of protecting citizens' rights in the process of eliminating the consequences of emergency situations.

At General meetings of the Board of the Prosecutor General's Office of Russia regularly focus on the priority of addressing issues of protecting the population and territories from emergencies. Such issues are under constant control of the Prosecutor General of the Russian Federation. The prosecutor's office pays special attention to the field of fire safety in crowded places.

Despite the attention of the leadership of the prosecutor's office to the issues of ensuring protection from emergencies, so far the direction of prosecutor's

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<sup>1</sup> URL: <https://mchs.gov.ru/uploads/document/2024-04-10/71615f0595c3312c96d9a6e77826f9ab.pdf> (date 01.02.2024).

supervision in this area has not been reflected in individual scientific studies. In addition, the discussed direction in the context of the implementation of prosecutor's supervision for a long time was not singled out as an independent one, which was reflected, first of all, on the effectiveness, and also accompanied by a lack of understanding of the form of implementation of the tasks assigned to the prosecutor. In this connection, in the present modern world, there is a need to develop new methods and tactics of prosecutor's supervision, identify new areas of prosecutor's activity that meet the challenges and requirements of the present time, update and improve legislation.

Despite the efforts made by the authorities in the field of protection from all kinds of threats, dangers and encroachments on the lives and health of the population, wildlife, the preservation of lands and territories, unfortunately, it is not possible to avoid the emergency situations themselves and their consequences in the form of material damage and loss of people.

First of all, the field of emergency protection is characterized by the lack of a systematic approach to the application of legal provisions regulating the issues of countering such violations.

This is largely due to the current lack of monographic and dissertation research that defines the limits of prosecutor's supervision, its subject and object. It is also worth noting that despite the increased attention to the activities of prosecutors to ensure the rule of law in the field of protection from emergencies, the issue of separating this area into a separate, independent one, which has its own subject, object, limits, as well as specific methods of conducting inspections and their tactics, was not considered in the modern science of prosecutor's supervision.

A natural question arises: under what circumstances is the formation of a new direction of prosecutorial activity taking place and is there a significant need for this? Of course, you can answer the question in the affirmative. The selection of the direction is determined by the presence of its own characteristics, which help to determine the tasks, object and subject of supervision, and outline its limits. An important factor is also the close attention paid by the Head of State to national

security issues in general, and by the Prosecutor General to ensuring the rule of law in this area.

The lack of a dedicated referral to an independent one leads to the fact that the prosecutor exercises supervision chaotically, without any specific understanding of what needs to be done first, what to pay attention to "the eye of the sovereign". As a result, there is a lack of statistical indicators in the field of activity, which does not allow to fully analyze the results of the work of prosecutors in this area, to draw certain conclusions about the detected violations and their elimination.

In practice, the approach is being replaced by public prosecutors of public authorities who are directly authorized to carry out inspections in the field of protection against emergencies, while the supervisory function will remain fully unrealized.

The need to study issues that primarily hinder the improvement of the effectiveness of prosecutor's supervision in this area, and to develop theoretical and methodological foundations for its implementation, determines the identified problems.

In addition, an in-depth analysis of the legislation that regulates not only the work of the prosecutor's Office, but also the authorities exercising their powers in the field of emergency protection, as well as the development of proposals for its improvement, are in demand and urgent at present in the context of the development of national security.

This makes it necessary to conduct comprehensive scientific research in the field of prosecutor's supervision of the implementation of laws regulating the protection of territories and the population from emergency situations. This need indicates the relevance of the topic of this dissertation research.

**Degree of scientific development of the dissertation research topic.** Problems related to national security and also with the implementation of the authority for the protection of territory and population from emergency situations was studied in doctoral theses V. Gushchina "Legal and institutional framework for ensuring public safety in the Russian Federation in emergency situations" (1998),

B.P. Kondratov "Public safety and administrative-legal means of support" (1998), Yu.G. Shpakovsky "administration of the State system of protection of population and territories from emergency situations" (1999), N.G. Javoronkova "Ecological and legal problems of safety in emergency situations of natural and technogenic character" (2007), B.V. Goltsova "Private-law relations in the activities of units of the Unified state system of prevention and liquidation of emergency situations of the Russian Federation" (2011) and dissertations on competition of a scientific degree of candidate of legal Sciences S.S. Dagirowa "Legal regulation of the activities of local governments in the field of protection of population and territories from emergency situations" (2006) V.S. Sergeev, "Activities of the Russian state to establish a system of protection of population and territories in emergency situations of natural and technogenic character: 1991-2005 (2007), I.V. Zhukov "Legal regulation of the activities of a unified system of state supervision in the sphere of competence of the Ministry of emergency situations of Russia in modern conditions" (2008), I.O. Zangiev "Legal aspects of the participation of local authorities in the protection of population and territories from emergency situations" (2009), A. A. Ustinov "the Competence of local self-government bodies in the field of protection of population and territories from emergency situations of natural and technogenic character: problems of theory and practice" (2011).

Some aspects of prosecutor's supervision in the field under study are reflected in the dissertation studies for the degree of Candidate of Legal Sciences A.Yu. Vinokurov " Prosecutor's supervision over the implementation of environmental legislation "(2000), E.V. Kim " Administrative and legal mechanism for ensuring the rights of citizens of the Russian Federation in the field of public protection from emergency situations "(2012) I.V. Khristinich "Prosecutor's supervision of the implementation of laws on fire safety" (2013), E.Y. Shersnevoy "Prosecutor's supervision of the implementation of laws on forest protection and protection" (2014).

Meanwhile, the analysis of the above-mentioned dissertations showed that complex studies of a separate area of prosecutor's supervision in the field of emergency protection, in which its object, subject, limits, goals and objectives would be defined, were not carried out, which determines the need for such research and its relevance, taking into account modern realities.

Thus, this dissertation presents a comprehensive, comprehensive study of the prosecutor's supervision of the implementation of laws on protection from emergency situations, determines the subject and objects of supervision, formulates its limits and main directions.

**The purpose of the dissertation research** is to develop and theoretically substantiate scientific provisions on the independence of prosecutor's supervision over the implementation of laws in the field of protection of the population and territories from emergency situations, its comprehensive nature, revealed through the prism of its own subject, object and limits, as well as to develop proposals for improving legislation and organizational and administrative documents of the prosecutor's office in the area under consideration. the sphere.

To achieve this goal, a comprehensive study of the existing problems of prosecutor's supervision in the field of protecting the population and territories from emergency situations was carried out.

**The main tasks set** for achieving this goal are:

1) based on the analysis of legal sources regulating relations in the field of emergency protection, determine the conceptual framework used in this area, gaps and conflicts in it;

2) based on the results of a study of the activities of the system of bodies that provide functions in the field under consideration, develop proposals aimed at improving the legal regulation of the activities of these bodies;

3) define the concept and legal regulation of the organization of prosecutor's supervision over the implementation of laws in the field of protection of the

population and territories from emergency situations, revealing a comprehensive view of this area and its comprehensive nature;

4) determine the subject of prosecutor's supervision over the implementation of laws in the field of protection of the population and territories from emergency situations and its limits in the current modern legal realities;

5) structure objects of prosecutor's supervision over the implementation of laws on the protection of the population and territories from emergency situations;

6) investigate the content of the organization of prosecutor's supervision in the field of protection of the population and territories from emergency situations;

7) formulate the main vectors of prosecutor's supervision over the implementation of legislation on the protection of the population and territories from emergency situations and develop proposals for its improvement and optimization;

8) to propose an optimal organizational and legal model of prosecutor's supervision over the implementation of laws in the field of protecting the population and territories from emergency situations, taking into account the main areas of activity identified in it, as well as improving its organization and legal regulation.

**The object of the dissertation research** is a complex of legal relations that develop during the implementation of prosecutor's supervision in the field of protecting the population and territories from emergency situations.

**The subject of the study** is a set of norms regulating the activities of the Prosecutor's Office of the Russian Federation in the implementation of prosecutor's supervision over the implementation of laws on the protection of the population and territories from emergency situations, taking into account current conditions and identified problems and conflicts in its implementation in this area.

**The methodological basis of the dissertation research** is a complex of general and particular scientific methods of cognition (system, statistical, logical, hypothetical-deductive, comparative law, analysis, generalization), methods of legal technology. Using the formal-logical method, the author of the study clarified the conceptual framework related to the problems of protection from emergency

situations. The use of special legal techniques allowed the author to prepare draft orders of the supervisory authority. Among other things, the author applies a sociological method by conducting a survey among employees of regional prosecutor's offices and territorial bodies of the EMERCOM of Russia.

The use of these methods made it possible to implement a comprehensive approach to dissertation research in this area.

**The theoretical basis of research** in the field of the theory of state and law, constitutional and administrative law was formed by the works of scientists S.S. Alekseev, V.V. Lazarev, S.V. Klimenko, M.N. Marchenko, A.L. Chicherin, G.F. Shershenevich and others.

In the field of theory and practice of prosecutor's supervision, such a basis was the research of leading specialists K.I. Amirbekov, T.A. Ashurbekov, V.G. Bessarabov, A.Yu. Vinokurov, Yu.E. Vinokurov, A.G. Zaluzhny, A.Kh. Kazarina, V.P. Ryabtsev, A.F. Smirnov, A.Ya. Sukharev, A.G. Khaliulin, V.B. Yastrebov etc.

When studying directly the problems of protecting the population and territories from emergencies, the author turned to the works of Yu.Y. Basova, I.V. Goncharov, M.A. Gromov, Yu.N. Demidov, V.I. Evtushenko, P.V. Kosmynina, V.M. Klyachin, A.M. Larin, A.V. Opalev, S.V. Pchelintsev, V.M. Redkous, V.B. Rushailo, S.A. Starostin, G.A. Tumanov, Yu.G. Shpakovsky, V.I. Yurtushkin, N.M. Yakushin, etc.;

**The normative legal basis of the** dissertation research contains the main provisions of the Constitution of the Russian Federation, federal laws "On the Prosecutor's Office of the Russian Federation", "On the protection of the Population and Territories from Natural and Man-made Emergencies", "On Fire Safety", "On Emergency Rescue Services and the Status of Rescuers", " On the Use of Atomic Energy "On Radiation safety of the population", " On Civil Defense", decrees of the President of the Russian Federation, organizational and administrative documents of the Prosecutor General of the Russian Federation, as well as other regulatory legal



acts related to the protection of the population and territories from emergency situations.

**The empirical basis of the study is:**

1) orders, instructions, informational letters, reviews, other organizational and administrative and informational-methodical documents of the Prosecutor General's Office of the Russian Federation and territorial prosecutor's offices;

2) reports of regional prosecutors on the results of their work for 2017-2024, statistical data of prosecutor's offices (reports in the form "PM", "K", "ON", "MMC"), courts, authorized executive authorities, including reports of the Ministry of Emergency Situations of Russia;

3) the results of a survey of 350 employees of the prosecutor's office and 357 employees of regional bodies of the EMERCOM of Russia;

4) personal experience of the dissertation author in the prosecutor's office. When studying questions on this topic, the dissertation directly conducted more than 150 inspections on the implementation of laws on protection from emergency situations, ensuring anti-terrorist and fire safety at objects located in the supervised territory.

**The scientific novelty of the dissertation research** lies in the fact that the dissertor conducted a comprehensive, comprehensive study of the direction of prosecutor's supervision of the implementation of laws on the protection of the population and territories from emergency situations. This made it possible to determine the legal, organizational and scientific basis of supervisory activities, and to identify ways to improve its effectiveness.

The study defines the limits, subject and object, goals and objectives of prosecutor's supervision in the field of protecting the population and territories from emergency situations.

The author also concludes that prosecutor's supervision in the field of protection from emergencies is a separate, independent direction, which includes not only the restoration of violated rights by the prosecutor, but also primarily focuses

on the implementation of preventive measures aimed at preventing the occurrence of emergencies.

In addition, scientific novelty is expressed in the author's development of a classification of typical violations in this area, which includes 4 groups of violations detected by the prosecutor. The classification is based on the priority of violations detected by the prosecutor. At the same time, the entire classification of violations also indicates the comprehensive and multifaceted nature of the direction of prosecutor's supervision over the implementation of legislation on the protection of the population and territories from emergency situations. Detected violations, for example, of anti-corruption legislation (taking a bribe by an official) or in the field of counter-terrorism (not categorizing an industrial facility by an organization) also affect the security and state of legality, as well as violations of laws directly regulating this area.

Additionally, the author formulated proposals related to the introduction of amendments to the current federal laws and orders of the supervisory authority, which, first of all, affect the improvement of prosecutor's supervision in the field of protecting the population and territories from emergency situations.

**The following conclusions and provisions are submitted for defense:**

1. It is argued that prosecutor's supervision of the implementation of laws in the field of protection of the population and territories from emergency situations at the present stage is an independent and comprehensive direction in prosecutor's supervision.

This direction is primarily expressed in the implementation of a set of preventive measures that ensure the protection of the population and territories from emergency situations and the suppression of expected disasters.

The independence of the direction is reflected in the specifics of the subject, object and limits of prosecutor's supervision in the field under consideration.

The comprehensive nature of the indicated direction is expressed in the influence of the state of legality on a large number of spheres of life of both the state itself and the population living on its territory. Thus, ensuring the safety of people

living on the territory of the country is a priority task assigned to the authorities. Security is expressed in ensuring and protecting the rights of citizens from threats and various situations that interfere with normal life.

In this regard, the prosecutor's supervision of the implementation of laws on the protection of the population and territories from emergencies includes three areas of activity that cover prevention, protection and restoration of violated rights, namely:

- supervision of the implementation of legislation by government and local self-government bodies in relation to the prevention of accidents, disasters, catastrophes and other accidents;
- supervision of the implementation of legislation by the authorities in terms of eliminating these situations and their consequences;
- supervision of the observance of the rights and legitimate interests of citizens, including those affected by произошедших emergencies.

Regulation № 1, submitted for defense, corresponds to the scientific specialty 5.1.2 – "Public law (state law) sciences".

2. In order to form a uniform approach to terminology, the definition of protection of the population and territories from emergency situations is given, which is understood as a set of tools and techniques used by federal executive bodies, executive bodies of constituent entities of the Russian Federation and local self-government bodies intended for rapid response and ensuring the safety of the population in an emergency situation, to preserve territories and reduce population losses.

This term is derived by the author using formal-logical and sociological methods. Thus, the concept allows, on the one hand, to concisely define the scope of actions that authorities are required to use in responding to an emergency situation, and on the other, focuses on its prevention and implementation of preventive measures.

Regulation № 2, submitted for defense, corresponds to the scientific specialty 5.1.2 – "Public law (state law) sciences".

3. Taking into account the comprehensive nature of prosecutor's supervision in this area, its subject matter is formulated, which includes:

First, compliance with the Constitution of the Russian Federation and the provisions of laws regulating relations related to the protection of the population and territories from emergency situations, by исполнительноexecutive and local government bodies, organizations and their officials;

secondly, compliance of legal acts with the provisions of the Constitution of the Russian Federation and federal laws regulating the protection of the population and territories from emergency situations;

third, compliance with the rights of business entities when exercising state and municipal control over the activities of authorized authorities.

Regulation № 3, submitted for defense, corresponds to the scientific specialty 5.1.2 – "Public law (state law) sciences".

4. In these cond section, a classification of groups of typical violations of federal legislation is proposed, which are divided according to the priority of their detection and impact on the state of security.

Thus, **the first group** consists of violations in the area of issuing normative legal acts and legal acts regulatingx the protection of the population and territories from emergency situations.

The influence of the designated group is determined by the normative legal regulation of the designated area and the number of legal conflicts, inaccuracies that interfere with or infringe on the rights of citizens, and affect the state of legality in general.

This group is also associated with the preventive side. So, when the prosecutor identifies violations in regulatory legal acts and their subsequent elimination, in fact, is aimed at preventing and preventing the occurrence of any threats and emergencies.

The **second group** includes violations of federal legislation regulating the protection of the population and territories from emergency situations, containing:

- non-compliance with the requirements in the field of emergency situations, fire safety;

- failure to comply with the requirements of budget legislation when spending budget funds allocated for the implementation of measures to protect the population and territories from emergencies, legislation on the contract system and the placement of state and municipal orders;

- violations in the information and communication sphere;

- violations in the field of anti-corruption;

- violations of the rights of citizens in the social sphere (housing legislation and the basics of social protection) and officials who are (were) in the state and municipal service in the field of labor legislation;

- violations of the rights, freedoms and legitimate interests of minor children.

So, eliminating violations of non-compliance of legal acts with laws, the prosecutor proceeds to verification measures for compliance by executive authorities and economic entities with the norms regulating the sphere of protection of the population and territories from emergency situations.

**The third group** of violations is related to the exercise of functions and powers in the field of protecting the population and territories from emergencies, consisting of:

- violations of inspections carried out by officials of the Ministry of Emergency Situations of Russia and its territorial bodies in relation to legal entities and individual entrepreneurs;

- violations by officials of the EMERCOM of Russia and its territorial bodies of the procedural norms established by the Administrative Code of the Russian Federation when bringing legal entities and officials to administrative responsibility.

**In the fourth group**, the dissertation includes other violations that indirectly affect the protection of the population and territories from emergency situations (for example, in the field of countering terrorism, industrial safety of hazardous production facilities, safety of hydraulic structures).

When forming the above classification of typical violations, the author suggested that in order to improve departmental statistical reporting, the report "Supervision of the implementation of laws in the field of protecting the population and territories from emergencies and eliminating the consequences of natural disasters" should be put into effect.

This statistical report will help the prosecutor's office to formulate conclusions about the effectiveness of prosecutor's supervision, analyze the state of legality in this area.

The absence to date of a reporting form in this area makes it difficult to give an objective assessment of the activities of the Prosecutor's Office in the field of emergency protection.

In view of the above, a draft order of the Prosecutor General of the Russian Federation on approval and implementation of the statistical report "Supervision of the implementation of legislation in the field of protection of the population and territories from emergencies and elimination of the consequences of natural disasters" in the form of Emergency situations and instructions for its formation has been developed, which is an annex to this dissertation research.

Regulation № 4, submitted for defense, corresponds to the scientific specialty 5.1.2 – "Public law (state law) sciences".

5. The dissertation research presents the author's classification of bodies that exercise the authority to protect the population and territories from emergency situations. The categorization of government bodies into groups is carried out depending on the performance of direct or indirect powers in this area. So, the author defines three groups, namely:

- bodies specially created to exercise their powers in the field of protecting the population and territories from emergencies;

B This group includes the EMERCOM of Russia and its territorial bodies that are directly authorized to perform functions in the field of protecting the population and territories from emergencies.

- authorities that exercise their powers in the area under discussion indirectly.

In the second group, the author includes ministries, departments, agencies that perform functions and powers to protect against emergencies in addition to the relevant authority-the Ministry of Emergency Situations of Russia.

-authorities that coordinate activities in the field of protection from emergencies.

In the third group, the author of the study included the President of the Russian Federation, the Government of the Russian Federation, and the Federal Assembly of the Russian Federation.

These bodies coordinate their activities by defining the main vectors of state policy (the President of the Russian Federation), ensuring uniform regulation in this area, approving budget allocations (the Federal Assembly of the Russian Federation), and organizing the development of special programs in the field of emergency protection (the Government of the Russian Federation).

Regulation № 5, submitted for defense, corresponds to the scientific specialty 5.1.2 – "Public law (state law) sciences".

6.To optimize the prosecutor's supervision in this area, a proposal was developed to amend Federal Law № 248-FZ of 31.07.2020 "On State Control (Supervision) and Municipal control in the Russian Federation" definition of the threat of harm to the population and territories.

Под This term should be understood as the conditions or presupposed grounds that may, in the event of an emergency, affect the rapid and safe evacuation of people to a safe zone, as well as causing harm to people's lives and health and causing damage to territories.

The introduction of this term at the legislative level will help the prosecutor's office, when the territorial body of the Ministry of Emergency Situations of Russia agrees to conduct inspections in relation to economic entities, to realistically assess the fact of the existence of a threat or hypothetical conditions for the occurrence of an emergency situation in a certain territory. As a result, it promotes the conduct of inspections only in cases where there are some kind of hazards, the use of a risk-based approach.

Regulation № 6, submitted for defense, corresponds to the scientific specialty 5.1.2 – "Public law (state law) sciences".

7. In order to increase the effectiveness of prosecutor's supervision over the implementation of laws in the field of protection of the population and territories from emergency situations, the following have been developed:

- Draft order of the Prosecutor General of the Russian Federation "On the organization of prosecutor's supervision over the implementation of legislation in the field of protecting the population and territories from emergencies and eliminating the consequences of natural disasters", which includes current directions, as well as a set of measures taken by the prosecutor in this area;

- Draft order of the Prosecutor General of the Russian Federation "On approval and implementation of the statistical report "Supervision of the implementation of legislation in the field of protection of the population and territories from emergencies and elimination of consequences of natural disasters" in the form of emergency Situations and instructions for its formation".

Despite the fact that the Prosecutor General of the Russian Federation in 2024 adopted Order № 321 "On the organization of prosecutor's supervision over the implementation of legislation in the field of protecting the population and territories from natural and man-made emergencies", the author of this dissertation research has made provisions in the proposed draft order that characterize the complex and comprehensive nature of the designated area.

The draft proposed order reflects three main areas of activity of the prosecutor, while the emphasis is placed on the application of preventive measures, after which the risk of an emergency situation will be reduced.

Regulation № 7, submitted for defense, corresponds to the scientific specialty 5.1.2 – "Public law (state law) sciences".

**The theoretical significance of the dissertation research** lies in the fact that the conclusions, provisions and proposals contained in this paper can be considered as a contribution to the system of knowledge about prosecutor's



supervision of the implementation of federal legislation in general and in the field of protecting the population and territories from emergency situations, in particular.

**The practical significance of the study** is defined as the possibility of applying the provisions and conclusions in the activities of the prosecutor's office in this area, using them in legislative activities, as well as in the educational process when training in the disciplines "Prosecutor's supervision", "Prosecutor's supervision of the implementation of legislation on the protection of the population and territories in emergency situations", in the system of advanced training of prosecutor's employees, government employees.

The materials of the work, in particular, can be used for conducting seminars, lectures, and guiding students' scientific work in the designated field.

**Approbation of the results of the dissertation research.** The main conclusions and provisions of the study are covered in 5 articles, including 4 peer-reviewed publications recommended by the Higher Attestation Commission of the Ministry of Science and Higher Education of the Russian Federation and the Academic Council of the Russian Presidential Academy of National Economy and Public Administration, namely "Yuridicheskiy Mir" (Moscow, 2022). "Modern Science: Actual problems of theory and Practice" (Moscow, 2022), "Questions of Russian and International Law" (Moscow, 2022), "Modern Law" (Moscow, 2023), "Innovative Approaches in Modern Science" (Moscow, 2023).

The author presented the thesis's provisions and conclusions at scientific and practical conferences: "Problems of ensuring the rule of law and the practice of prosecutor's supervision" (Moscow, 2020), "Theoretical Aspects of jurisprudence and Law enforcement issues" (Moscow, 2022), "Innovative Approaches in Modern Science" (Moscow, 2023), "Legal support of national security. In memory of A.A. Prokhozhev" (Moscow, 2023), "X International Scientific and Practical Conference "Value Foundations of Russian Legal Culture"" (Moscow, 2023), "Law and State Security" (Moscow, 2025), "IV All-Russian Scientific and Practical Conference "Legal support of national security: issues of Science and Education" (Moscow, 2025).

Also, the thesis provisions formed the basis for the new program B1.V.DE.04.05 "Prosecutor's supervision over the implementation of legislation on the protection of the population and territories in emergency situations", which will be approved in 2023 by the Russian Presidential Academy of National Economy and Public Administration.

This discipline is designed for students who are studying in the specialty "Prosecutor's activity" at the Institute of Law and National Security of the Russian Presidential Academy of National Economy and Public Administration.

The author of the dissertation developed a work program for this subject, which was reviewed and approved at the meeting of the Department of Fundamentals of Law Enforcement (Protocol № 6 of June 22, 2023).

In addition, during the preparation of this dissertation, the author held various positions in the prosecutor's office. Thus, when filling the position of assistant Prosecutor of the Central Administrative District of Moscow, the thesis's provisions related to the tactics and methodology of prosecutor's supervision in the field of protecting the population and territories from emergency situations were tested by introducing them into practical activities and were used in the direct implementation of verification measures, as well as the preparation of appropriate response acts.

**The structure of the work.** The structure of the work is determined by the goals and objectives of the dissertation and consists of an introduction, three chapters, including seven paragraphs, a conclusion, a bibliographic list and an appendix to the study.